

RESOLUTIONS ON POLICY OF THE THIRD SESSION OF THE COUNCIL

Resolution No. 62

A Resolution Relating to the Admission of Denmark as a Member of the United Nations Relief and Rehabilitation Administration

WHEREAS

Denmark has applied to the Council for admission to membership in the United Nations Relief and Rehabilitation Administration; it is therefore

RESOLVED

That, in accordance with the provisions of Article II of the Agreement of 9 November, 1943, Denmark is hereby admitted as a member of the United Nations Relief and Rehabilitation Administration.

Resolution No. 63

A Resolution Relating to the Admission of the Byelorussian Soviet Socialist Republic and the Ukrainian Soviet Socialist Republic as Members of the United Nations Relief and Rehabilitation Administration

WHEREAS

The Byelorussian Soviet Socialist Republic and the Ukrainian Soviet Socialist Republic have applied to the Council for admission to membership in the United Nations Relief and Rehabilitation Administration; it is therefore

RESOLVED

That, in accordance with the provisions of Article II of the Agreement of 9 November, 1943, the Byelorussian Soviet Socialist Republic and the Ukrainian Soviet Socialist Republic are hereby admitted as members of the United Nations Relief and Rehabilitation Administration.

Resolution No. 64

A Resolution Relating to the Admission of Further Members of the United Nations Relief and Rehabilitation Administration

WHEREAS

Under Article II of the United Nations Relief and Rehabilitation Administration Agreement Governments and Authorities which are not signatories of the agreement may, upon application for membership, be admitted by action of the Council; and

WHEREAS

Certain Governments which are not now members of the Administration are signatories of the Charter of the United Nations; it is therefore

RESOLVED

1. That the Central Committee is hereby authorized on behalf of the Council to admit those Governments which are signatories of the Charter of the United Nations and which are not now members of the United Nations Relief and Rehabilitation Administration into the membership of the United Nations Relief and Rehabilitation Administration on the same terms as the present members of the Administration as set forth in Section 4 of Resolution 14.

2. The Central Committee is authorized, upon the recommendation of the Director General and in consultation with the Committee on Financial Control, to determine the amount which any new member may be requested to contribute to the administrative expenses of the Administration.

Resolution No. 65

A Resolution Relating to Recommendations of the Committee of the Council for the Far East Regarding Bases for Requirements and Related Recommendations

WHEREAS

Article III, paragraph 5 of the Agreement provides that the Committee of the Council for the Far East shall consider and report to the Council on policies with respect to relief and rehabilitation in the Far East; and

WHEREAS

Article I of Part A of Resolution 17 provides that the Committee of the Council for the Far East shall recommend to the Council bases for relief and rehabilitation requirements in the Far East; and

WHEREAS

The Committee of the Council for the Far East has received, considered and accepted recommendations from the Standing Technical Subcommittees on Health, Industrial Rehabilitation, and Agriculture for the Far East, proposing that no common bases be established for the several areas of the Far East, in view of the difficulty of applying such common bases to the widely varying national conditions in the Far East; and

WHEREAS

The Committee of the Council for the Far East, in accordance with the recommendations of the Standing Technical Subcommittees, has recommended to the Council that no common bases of requirements be established for the Far East and has made certain other recommendations in this connection; it is therefore

RESOLVED

1. That no common bases of requirements be established for the Far East.

2. That the Director General, in discharging his responsibility for securing a fair distribution of relief and rehabilitation supplies to and among the various areas liberated or to be liberated, as provided in Article II, Section 2 of Resolution 17, should be guided by relief and rehabilitation standards for each country which are reasonable in terms of the basic needs and levels of consumption in the particular area, and in the light of guiding principles adopted by the Council; and that the speed of restoration to such standards during the relief period should have regard to the urgency of need in all the areas.

3. That, if necessary to secure a fair distribution of relief and rehabilitation supplies, agreement should be sought as the occasion arises on standards for particular commodities, which standards need not be uniform throughout the several areas.

Resolution No. 66

A Resolution Relating to the Membership of the Committee of the Council for Europe

RESOLVED

That Resolution 18 (a Resolution fixing the composition of the Committee of the Council for Europe) be amended to make the second paragraph of that Resolution read as follows:

"2. That the Committee of the Council for Europe shall consist of the members of the Council or their alternates representing Belgium, the Byelorussian Soviet Socialist Republic, Czechoslovakia, Denmark, France, Greece, Iceland, Luxembourg, the Netherlands, Norway, Poland, the Ukrainian Soviet Socialist Republic, the Union of Soviet Socialist Republics, the United Kingdom, and Yugoslavia, being countries included within the European area, and in addition the members of the Council or their alternates representing Brazil, Canada, and the United States of America."

Resolution No. 67

A Resolution Relating to Possible Sources of Increased Supplies as a Result of the Termination of the War with Japan

WHEREAS

The termination of war with Japan

(a) Will result in a diminished demand by military authorities for raw materials, food, transport equipment and other manufactured goods,

(b) Will release much productive capacity of the supplying countries now engaged in production of military supplies and make it available for the production of civilian goods, and

(c) Will result in war surplus supplies which will be available for civilian consumption; and

WHEREAS

The needs for relief and rehabilitation supplies of all liberated areas are most urgent and immediate now, in anticipation of the coming winter; it is therefore

RESOLVED

That the Council recommends that

(a) The member governments of the supplying countries take such measures in relation to the production, distribution and shipping of supplies as are necessary to ensure the prompt and equitable flow from current stocks and new production of relief and rehabilitation supplies to the liberated areas.

(b) The highest authorities of the supplying governments concerned instruct their military and civilian supply agencies to make available to the Administration and to the governments of liberated areas with the least possible delay as much as practicable of war supplies to meet approved relief and rehabilitation requirements.

Resolution No. 68

A Resolution Amending Resolution No. 21 Fixing the Composition of the Committee on Supplies

RESOLVED

1. That Resolution 21 (A Resolution Fixing the Composition of the Committee on Supplies) be amended so as to make paragraph 1 read as follows:

"1. The Committee on Supplies shall consist of 20 members of the Council or their alternates, being members representing Australia, Belgium, Brazil, Canada, China, Czechoslovakia, France, India, Mexico, the Netherlands, New Zealand, Norway, Poland, The Union of Soviet Socialist Republics, the United Kingdom, the United States of America, Yugoslavia, and three further members of the Council to be designated hereafter by the Central Committee."

2. Paragraph 2 of Resolution 21 is hereby repealed.

Resolution No. 69

A Resolution Amending Resolution No. 22 Relating to the Functions of the Committee on Supplies

RESOLVED

That Resolution 22 (A Resolution Relating to the Functions of the Committee on Supplies) be amended so as to make paragraphs 1 and 2 read as follows :

" 1. To advise the Council, the Central Committee and the Director General on general policies regarding the provision, financing, transport and distribution of supplies.

" 2. To discuss with the Director General broad programs for securing the provision of supplies, as such programs affect the supplying countries, and broad programs for securing the equitable distribution of supplies."

Resolution No. 70

A Resolution Relating to the Percentage of the Administrative Expenses of the Administration for the Calendar Year 1945 to be allocated to Denmark

WHEREAS

Denmark has been admitted as a member of the United Nations Relief and Rehabilitation Administration ; and

WHEREAS

Resolution 43 determined the percentage of the administrative expenses of the Administration for the calendar year 1945 to be allocated to the member governments and left unallocated five per cent of those expenses ; and

WHEREAS

The Committee on Financial Control has recommended that an allocation of one half of one per cent of the administrative expenses would be appropriate for Denmark ; and

WHEREAS

The Committee on Financial Control has further recommended that for the calendar year 1945 Denmark should pay one half of this amount ; it is therefore

RESOLVED

That the sum of \$18,750, being one quarter of one per cent, be the share of the administrative expenses of the Administration for the calendar year 1945 to be provided by Denmark.

Resolution No. 71

A Resolution Relating to the Functions of the Administration With Respect to Displaced Persons

WHEREAS

It is desirable that the position as to the Administration's duties and responsibilities in relation

to displaced persons under Resolution 57 should be clarified in relation to the principle set out in Resolution No. 1, Part II (2) ; it is therefore

RESOLVED

1. That the first sentence of Paragraph 1 of Resolution No. 57 shall be revised to read as follows :

" 1. That notwithstanding the provisions of Resolution No. 1, Part I, the Administration shall be authorized without the necessity of obtaining prior approval by the Council to carry out operations in enemy or ex-enemy areas for the care and, in agreement with the government of the country of which they are nationals, the repatriation or return of displaced persons as contemplated by Resolution No. 10, or for the care and repatriation or return of other persons who have been obliged to leave their country or place of origin or former residence or who have been deported therefrom, by action of the enemy, because of race, religion or activities in favour of the United Nations, or for the control of epidemics for the purpose of preventing the spread of such epidemics to United Nations areas or to displaced persons of United Nations nationality found in the particular enemy or ex-enemy area."

2. That in carrying out the duties and responsibilities laid upon it by the present Resolution, the Administration shall be guided by the following principles :

(a) That the Administration will not assist displaced persons who may be detained in the custody of the military or civilian authorities of any of the United Nations on charges of having collaborated with the enemy or having committed other crimes against the interests or nationals of the United Nations.

(b) In carrying out the operations which it is authorized to undertake under the terms of Resolution 57, as amended in paragraph 1 of the present Resolution, under the terms of Resolution 46 and of Resolution 60, the Administration shall make every effort, in full consultation and agreement with the competent military or political occupying authorities and with the governments concerned, to encourage the repatriation or return to their homes of the displaced persons concerned at the earliest possible moment. Pending such repatriation, the Administration is authorized to carry out operations on a purely temporary basis for the care and maintenance of these displaced persons.

(c) The Administration will, from time to time, and as the circumstances may require, discuss with the governments concerned the operations conducted pursuant to this Resolution.

3. That the authority of the Administration provided in the foregoing paragraphs with respect to operations in any area shall, at the end of six

months after the termination of the Third Session of the Council, be reviewed by the Council or, in consultation with the governments concerned, by the Central Committee or by a special subcommittee appointed by the Central Committee.

4. That the Administration is authorized to make agreements with the governments or occupying authorities in control of areas of Germany for the care or transportation of displaced persons, provided that the basic supplies, equipment and transportation, whether indigenous or imported, necessary for the care and transportation of displaced persons within Germany shall not be a charge on the resources of the Administration.

Resolution No. 72

A Resolution Relating to the Percentage of the Administrative Expenses of the Administration for the Calendar Year 1945 to be Allocated to the Byelorussian Soviet Socialist Republic and the Ukrainian Soviet Socialist Republic

WHEREAS

The Council has admitted the Byelorussian Soviet Socialist Republic and the Ukrainian Soviet Socialist Republic as members of the United Nations Relief and Rehabilitation Administration ; and

WHEREAS

The Committee on Financial Control was requested by the Council to make a recommendation to the Council regarding the allocation of the administration expenses of the Administration to these two Republics for the calendar year 1945 ; and

WHEREAS

The Committee on Financial Control has been unable, during the present Session of the Council, to consult with representatives of the two Republics concerned ; it is therefore

RESOLVED

That the Central Committee be authorized, after receipt of a recommendation from the Committee on Financial Control, to determine the percentage of the administrative expenses of the Administration for the calendar year 1945 to be allocated to the Byelorussian Soviet Socialist Republic and the Ukrainian Soviet Socialist Republic.

Resolution No. 73

A Resolution Relating to a Program of Relief and Rehabilitation Assistance in Italy

WHEREAS

Under Resolution No. 58 the United Nations Relief and Rehabilitation Administration has already undertaken certain operations in Italy

confined to the provision of medical and sanitary aid and supplies, to assistance in the care and return to their homes of displaced persons, and to the care of children and nursing and expectant mothers and the welfare services associated therewith ; and

WHEREAS

The urgent needs of the Italian people for basic imported relief and rehabilitation supplies are being met by the combined military authorities only until the end of August, 1945 ; it is therefore

RESOLVED

That the Administration is authorized and directed to initiate as soon as possible in Italy, and with respect to Italian nationals, a program of relief and rehabilitation assistance, adequate to meet the urgent needs of the Italian population, and that the limitations previously imposed on the Administration in Resolution 1, Part I (3), and 58 are modified accordingly by the Council.

Resolution No. 74

A Resolution Relating to Operations of the Administration in Austria

WHEREAS

By the Moscow Declaration and otherwise, members of the United Nations have expressed the intention that Austria should be reconstituted as a free and independent nation ; and

WHEREAS

In accordance with this intention it is desirable that Austria should benefit by the assistance of the United Nations Relief and Rehabilitation Administration as soon as possible ; it is therefore

RESOLVED

That nothing in Resolution 1 or any other resolution of the Council should prevent the Administration from undertaking relief and rehabilitation operations in Austria as a liberated area on the invitation of and in agreement with the appropriate authorities exercising administrative control of that country.

Resolution No. 75

A Resolution Relating to the Dissolution of Certain Standing Technical Committees and the Standing Technical Subcommittees for Europe and the Far East

WHEREAS

1. In accordance with Resolution No. 26 passed at the first session of the Council the following standing Technical Committees were set up, namely—Agriculture, Displaced Persons, Health Industrial Rehabilitation, and Welfare ;

2. Subcommittees of all these committees were set up to advise the Committee of the Council for Europe and the Committee of the Council for the Far East respectively;

3. The United Nations Relief and Rehabilitation Administration has completed the stage of overall planning, so that certain of the technical committees and subcommittees have now fulfilled the primary functions for which they were established;

4. The Administration has now established Missions in nearly all the countries requiring its assistance, so that technical advice with respect to operations in particular countries is to a large extent best obtained in the field;

5. Such technical advice as is likely to be needed by Headquarters or the Regional Offices may not fall properly within the scope of any of the existing Technical Committees or Subcommittees; it is therefore

RESOLVED

1. That the Standing Technical Committees established under Resolution 26, other than the Committees on Displaced Persons, Industrial Rehabilitation, and Health, and the Subcommittees for Europe and the Far East of all Standing Technical Committees, be dissolved.

2. That in their place the Council, the Central Committee (between sessions of the Council) and the Regional Committees are each hereby authorized to appoint, from time to time, such Technical Subcommittees, either standing or *ad hoc*, as they may require, for the purpose of advising them and the Director General on specific technical problems of any kind; and such Technical Subcommittees shall have the same functions as the existing Technical Committees or (in the case of committees or subcommittees on new subjects) analogous functions.

3. That each Technical Committee or Subcommittee created pursuant to paragraph 2 shall be regarded as a committee of the Council or Committee which appointed it, and shall report direct to the Council or to that Committee as the case may be.

Resolution No. 76

A Resolution Relating to the Designation of Korea and Formosa as Areas in which the Administration should operate

RESOLVED

That Korea and Formosa shall each, for the purpose of determining the scope of Administration activities with respect to such areas, be considered a liberated area within the meaning of Part I, Resolution 1, and the Administration is hereby authorized to operate in such areas upon the same terms and conditions as in other liberated areas.

Resolution No. 77

A Resolution Relating to the Membership of the Central Committee and Amending Article III of the Agreement

RESOLVED:

Article III, Paragraph 3, of the UNRRA Agreement is hereby amended to read as follows:

"The Central Committee of the Council shall consist of representatives of Canada, China, France, the Union of Soviet Socialist Republics, the United Kingdom, and the United States of America, with the Director General presiding, without vote. Between sessions of the Council, it shall when necessary make policy decisions of an emergency nature. All such decisions shall be recorded in the minutes of the Central Committee which shall be communicated promptly to each member government. Such decisions shall be open to reconsideration by the Council at any regular session or at any special session called in accordance with Article III, paragraph 2. The Central Committee shall invite the participation of the representative of any member government at those of its meetings at which action of special interest to such government is discussed. It shall invite the participation of the representative serving as Chairman of the Committee on Supplies of the Council at those of its meetings at which policies affecting the provision of supplies are discussed."

Resolution No. 78

A Resolution Relating to the Accounts of the Administration and the Reports of the Auditors

WHEREAS

The Fourth Financial Report (9 November, 1943, to 31 December, 1944) has been submitted to the Council, together with a Report of the Auditors of the Administration dated 9 July, 1945, which contains qualifications; and

WHEREAS

The Report of the Auditors of the Administration dated 10 July, 1945, required by Council Resolution 44, Section 4, draws attention to defects in the Administration's accounting and internal audit organization and procedures; and

WHEREAS

The Administration has undertaken to remedy these defects prior to 1 November, 1945, and to that end to work in close collaboration with the Committee on Financial Control and the Audit Subcommittee; and the Committee on Financial Control has considered the appropriate action to be taken regarding the Reports aforementioned and has reported its findings thereon to the Council; it is therefore

RESOLVED

That the Council, taking cognizance of the defects of the accounting arrangements of the

Administration as evidenced by the Auditor's Reports, and taking further cognizance of the remedial measures which the Administration has undertaken to effect before 1 November, 1945, endorse the recommendations contained in the Reports of the Committee on Financial Control and accept the Accounts and Reports, with the condition that the results of the measures which the Administration has taken and will take are such that the Council, at its next Session, will be assured that the accounts of the Administration are satisfactory.

Resolution No. 79

A Resolution Relating to the Membership of the Committee of the Council for the Far East

RESOLVED

That Resolution No. 19 (a Resolution fixing the composition of the Committee of the Council for the Far East) be amended to make the second paragraph of that Resolution to read as follows:

"That the Committee of the Council for the Far East shall consist of the members of the Council or their alternates, representing Australia, China, France, India, the Netherlands, New Zealand, the Philippine Commonwealth, the United Kingdom, the Union of the Soviet Socialist Republics, and the United States of America."

Resolution No. 80

A Resolution Relating to Further Contributions

WHEREAS

It is deemed essential to make financial provision for the completion of the work of UNRRA; and

WHEREAS

It is contemplated that UNRRA will complete its shipments to the receiving countries in Europe not later than the end of 1946 and in the Far East three months thereafter; and

WHEREAS

The programs of the Administration should be subject to continuing consideration in the light of the relative needs of the availability of supplies and finance before any final determination of the extent or cost of such programs can be made; it is therefore

RESOLVED

That the Council recommends:

1. That the member Governments should make available on the basis of the recommendations contained in section 4 and 5 of the Financial Plan an additional contribution approximately equivalent to 1 per cent. of the national income of the contributing country for the year ending 30 June, 1943, as determined by the contributing member Government;

2. That the Administration should be enabled to draw upon the funds so provided as may be necessary to carry out the broad programs of operations of the Director General as approved from time to time by the Central Committee of the Council. For this purpose the Central Committee of the Council shall be advised by the committees established under Resolution 23 which shall become standing committees and shall, in addition to their existing functions, keep under continuous review the financial situation of the receiving countries and the extent of their need for free assistance;

3. That the member Governments to whom section 7 of the Financial Plan applies should make every effort to contribute appropriately to the work of the Administration; and

4. That in carrying out the broad programs of operations of the Director General as approved from time to time by the Central Committee of the Council, supplies shall be equitably distributed on the basis of the principles laid down in the resolutions of the Council and in particular in Resolutions 7 and 56.

Resolution No. 81

A Resolution Relating to a Further Regular Session of the Council in 1945

WHEREAS

Article III, paragraph 2, of the Agreement provides "that the Council shall be convened in regular session not less than twice a year by the Central Committee"; and

WHEREAS

It is considered desirable to hold a further regular Session in 1945; and

WHEREAS

It is not possible at this time to foresee the extent of business which may come before such a Session; it is therefore

RESOLVED

1. That, unless the Central Committee decides that such a meeting is not necessary, the Council shall, in accordance with Article III, paragraph 2, of the Agreement hold a further regular session in 1945.

2. That the Central Committee is authorized on behalf of the Council to waive for 1945 the provision of Article III, paragraph 2, of the Agreement, "that the Council shall be convened in regular session not less than twice a year by the Central Committee."

3. That before making such decision, the Central Committee shall ascertain the views of the member Governments.

4. That, if the Central Committee decides that a further regular session of the Council is not necessary in 1945 and accordingly waives the provision of Article III, paragraph 2, of the Agreement, then, notwithstanding Article VI of the Agreement,

(a) The Director General shall submit to the Central Committee the annual administrative budget for 1946, and

(b) The Central Committee is authorized to approve the administrative budget so submitted

and to determine the proportions of the total amount of the budget so approved to be allocated to the member governments, after a report by the Committee on Financial Control in accordance with Resolution 25.

5. That any decisions made by the Central Committee under paragraph 4(b) shall be submitted to the Council at its next session and, in pursuance of Article III, paragraph 3, of the Agreement, may be reconsidered by the Council.

MEMORANDA.